1. Introduction

This paper is based on 3rd Quarter budget estimates for UNRRA Displaced Persons Operations in Europe. It does not purport to give the total picture of UNRRA's global operations. However, it is believed that the information presented will provide the best available basis for projecting costs for similar activities.

In view of the limitations of the estimates made the figures included in annexures to this paper are not for general circulation and may not be used for any purpose other than consideration by the Committee on Finances of the IRO.

2. Basic Functions of UNRRA in connection with Displaced Persons

The functions enumerated below are authorized by UNRRA Resolutions and are carried out by UNRRA in those areas where UNRRA has full responsibility for displaced persons. In certain areas the military occupying authorities provide some of these services. Annex V lists the facilities provided by the military.

(a) The determination of eligibility according to UNRRA Council Resolutions and Interpretations of such resolutions.
(b) Registration of all eligible persons.
(c) The establishment of standards of care for maintenance and for repatriation.
(d) The provision, except in Germany, of basic supplies such as food, shelter, clothing and medical supplies, and the provision of amenity supplies (e.g. soap, toothbrushes, combs, etc.).
(e) The provision of medical care such as clinical, hospital, nursing, dental and rehabilitation services.
(f) The provision of Public Health Services, sanitary and preventive.
(g) Classification of persons according to occupational skills.
(h) Development of employment opportunities for persons under care.
(i) The location and identification of unaccompanied children.
(j) Facilitating the establishment of tracing services and providing such services until they can be developed through local sources.
(k) The provision of individual services where necessary to assist in determining future plans or otherwise facilitating individual adjustments, including the location of relatives.
(l) The development of community activities including educational and vocational opportunities and assistance in organizing systems of self-government.
(m) The development of plans for repatriation including:
   (i) Encouragement of repatriation and the removal of impediments to repatriation.
   (ii) Registration to ascertain which persons under care wish to be repatriated.
   (iii) Clearance with national representatives for the return of nationals.
   (iv) Development of nominal rolls for movement to destination.
   (v) The provision except in Germany and Austria of transportation, either train or ship.
(vi) Establishing and maintaining in co-operation with agencies responsible for transportation, proper health and decency standards in such movements.

(vii) Providing necessary food and sanitary supplies for movements in appropriate proportion to number moved.

(viii) Providing as necessary health, nursing, sanitary and welfare staff for movements.

(ix) Making special transportation arrangements for ill persons by securing hospital trains or hospital ships.

(n) The selection, appointment, assignment, supervision and termination of personnel.

(o) Co-ordination of voluntary agencies supplying special services to persons receiving UNRRA care.

(p) Maintenance of records and statistics offices.

(q) The establishment and maintenance of appropriate working relationships with governments and administrative authorities concerned with displaced persons.

3. Organizational Structure

(a) Washington Headquarters and the European Regional Office in London provide overall policy and procedural direction to field Displaced Persons Operation.

(b) Austrian Displaced Persons Operations have their Headquarters in Vienna from which four major field offices are supervised:

(i) The Salzburg Area Office in the American Zone which supervises 14 teams and maintains liaison with the United States Military Authorities.

(ii) The Linz Area Office also in the American Zone which supervises eight teams.

(iii) The British Zone Office at Klagenfurt which supervises eight teams.
(iv) The French Zone Office at Innsbruck which supervises two teams.

In addition Central Headquarters at Vienna operates a supply depot for Displaced Persons supplies at Grodig, Mechanical Transport Division at Zell Am See, and supervises the Vienna Spear-head team.

(c) German Displaced Persons Operations with Central Headquarters at Arolsen includes three Zone Offices.

(i) The United States Zone Headquarters which directs four District Headquarters, supervising field supervisory teams and 152 Assembly Centre teams, as well as 14 hospital teams.

(ii) The British Zone Headquarters which directs three Corps Area Headquarters in which are located field supervisory teams and 110 Assembly Centre teams. Attached to Corps Area Headquarters are seven mobile medical and three mobile canteen teams.

(iii) The French Zone Headquarters which directs two District Headquarters in which are located field supervisory teams directly responsible for 37 Assembly Centre teams.

(iv) A liaison office is also maintained in Berlin.

(d) Displaced Persons Operations in Italy are directed from Rome which supervises the following Units:

(i) Camp Group Headquarters at Milan and Lecce under which are located ten functioning camps and three provisional camps not as yet definitely under UNRRA direction. The Camp Group Headquarters are also responsible for out-of-camp displaced persons within their areas.

(ii) Special Offices responsible for out-of-camp displaced persons allocated in Rome, Bari and Naples.
(e) The Headquarters for Middle East Displaced Persons Operations at Cairo operates a single camp at El Shatt. It also directs the activities of a Repatriation Office in Jerusalem and another in East Africa. It is anticipated that offices will be required in India and Lebanon.

4. Notes on the Figures Shown in Annexures III and IV

(a) Estimates are based on the budgetary allotments of UNRRA for the 3rd Quarter and not on actual expenditures.

(b) As the figures in Annex III deal with 1947 they include such adjustments as can reasonably be made at this time in the light of probable trends in the Displaced Persons programme.

(c) The figures do not include the value of capital equipment belonging to UNRRA which might be transferred to any new agencies.

(d) The figures in Annex III do not include the proportion of overheads concerned with the Displaced Persons Operations in either the Washington Headquarters of UNRRA or in the European Regional Office. Annex IV contains estimates of the amount of expenditures in IRO applicable to Displaced Persons Operations as projected at 1 January 1947.

(e) Any Organization employing nationals of different countries will require offices for the maintenance of personal accounts in the country concerned unless an alternative structure can be devised. The figures do not include any estimate for such a structure.

(f) A significant part of the total expenditure for Displaced Persons Operations is borne by the Military Authorities. The facilities supplied by the Military are outlined in Annex V. It is not possible for UNRRA to make a useful estimate of the
cost of replacing them either in whole or in part by some agency other than the Military.

(g) In general, the costs borne by Voluntary Societies are not included. In Germany subsistence and maintenance of Voluntary Society Personnel is paid for by UNRRA. This service is included in the Germany figures.

(h) In all countries other than Germany the overheads of the Displaced Persons Operations are combined with overheads for other functions performed therein and cannot be accurately segregated for estimating purposes. The best possible guess has, however, been made.

(i) Salary scales are based on the established scales of UNRRA which vary between nationalities and between the local and imported personnel of each nationality. They are therefore only reliable to the extent that the new Organization adopts UNRRA's scales of pay and allowances.

5. **Annexures**

(a) The number of personnel estimated to be required at 1 January 1947 for field Displaced Persons Operations which are now the responsibility of UNRRA is shown at Annex I.

(b) The number of Displaced Persons under UNRRA care at 31 May and as estimated at 1 July and 1 January 1947 is shown at Annex II.

(c) Estimated costs for field Displaced Persons Operations for the calendar year 1947 projected from 3rd Quarter Budget allotments is shown at Annex III.

(d) The number of personnel estimated to be required for the European Regional Office for Displaced Persons Operations as at 1 January 1947 and estimated costs for the calendar year 1947 is shown at Annex IV.

(e) Facilities provided by the Military Authorities for Displaced
ANNEX I

NUMBER OF PERSONNEL REQUIRED FOR D.P. OPERATIONS
IN EUROPE NOW UNDER UNRRA ESTIMATED AS AT
1 JANUARY 1947

<table>
<thead>
<tr>
<th>Location</th>
<th>Imported</th>
<th>Local</th>
<th>Total</th>
</tr>
</thead>
<tbody>
<tr>
<td>Austria</td>
<td>493</td>
<td>576</td>
<td>1,069</td>
</tr>
<tr>
<td>Germany</td>
<td>5,375</td>
<td>700</td>
<td>6,075</td>
</tr>
<tr>
<td>Italy</td>
<td>110</td>
<td>650</td>
<td>760</td>
</tr>
<tr>
<td>Middle East</td>
<td>48</td>
<td>47</td>
<td>95</td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td><strong>6,026</strong></td>
<td><strong>1,973</strong></td>
<td><strong>7,999</strong></td>
</tr>
</tbody>
</table>
### ANNEX II

#### NUMBER AND LOCATION OF D.P.'s IN EUROPE

**UNDER UNRRA CARE AS OF 31 MAY 1946 AND AS ESTIMATED AT 1 JULY 1946 AND 1 JANUARY 1947**

<table>
<thead>
<tr>
<th>Location</th>
<th>No. of D.P.'s at 31 May 1946</th>
<th>Estimated No. of D.P.'s at 1 July 1946</th>
<th>Estimated No. of D.P.'s at 1 January 1947</th>
</tr>
</thead>
<tbody>
<tr>
<td>Austria</td>
<td>47,260(a)</td>
<td>40,000</td>
<td>40,000</td>
</tr>
<tr>
<td>Germany</td>
<td>752,906(b)</td>
<td>750,000</td>
<td>650,000</td>
</tr>
<tr>
<td>Italy</td>
<td>28,326(c)</td>
<td>30,000</td>
<td>20,000</td>
</tr>
<tr>
<td>Middle East</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Egypt</td>
<td>1,253</td>
<td>2,500</td>
<td>2,500</td>
</tr>
<tr>
<td>Lebanon</td>
<td>-</td>
<td>-</td>
<td>3,150</td>
</tr>
<tr>
<td>Palestine</td>
<td>1,300(d)</td>
<td>1,300</td>
<td>4,425</td>
</tr>
<tr>
<td>East Africa</td>
<td>-</td>
<td>-</td>
<td>13,500</td>
</tr>
<tr>
<td>India</td>
<td>-</td>
<td>-</td>
<td>4,150</td>
</tr>
<tr>
<td>Total</td>
<td>831,045</td>
<td>823,800</td>
<td>737,725</td>
</tr>
</tbody>
</table>

(a) Includes 1,460 displaced persons receiving UNRRA assistance outside of camps.

(b) Includes 37,281 displaced persons receiving UNRRA assistance outside of camps.

(c) Includes 17,692 displaced persons receiving UNRRA assistance outside of camps.

(d) Persons outside camps receiving UNRRA assistance.
### ANNEX III

COSTS OF UNRRA FOR D.P. OPERATIONS IN EUROPE
PROJEC TED FOR CALENDAR YEAR 1947

(Figures are expressed in thousand £ Sterling)

<table>
<thead>
<tr>
<th>Item</th>
<th>Austria</th>
<th>Germany</th>
<th>Italy</th>
<th>Middle East</th>
</tr>
</thead>
<tbody>
<tr>
<td>Personnel Costs (inc. local and imported personnel, subsistence and provident fund)</td>
<td>509</td>
<td>3,254</td>
<td>211</td>
<td>102</td>
</tr>
<tr>
<td>Transportation Maintenance (not including purchase of vehicles)</td>
<td>29</td>
<td>903</td>
<td>190</td>
<td>3</td>
</tr>
<tr>
<td>Amenity Supplies</td>
<td>30</td>
<td>1,171</td>
<td>40</td>
<td></td>
</tr>
<tr>
<td>Administrative Services and Supplies (Communications, travel, office supplies, office services, etc.)</td>
<td>45</td>
<td>672</td>
<td>88</td>
<td>21</td>
</tr>
<tr>
<td>Basic Supplies (Food, shelter, clothing, fuel etc.)</td>
<td>(a)</td>
<td>(b)</td>
<td>112</td>
<td>(c) 54</td>
</tr>
<tr>
<td>Special Services (for Displaced Persons)</td>
<td>10</td>
<td>1</td>
<td>368</td>
<td>11</td>
</tr>
<tr>
<td>Transportation of Displaced Persons and Escorting Staff (b) (b) (b)</td>
<td>504</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>All Other</td>
<td>21</td>
<td>370</td>
<td>72</td>
<td>1,536</td>
</tr>
</tbody>
</table>

(a) No figures available. Provided in part by military and in part by UNRRA.

(b) No figures available. Provided by military.

(c) Includes only supplementary items provided by UNRRA. Does not include major costs which are borne by military and by UNRRA supply programme.
ANNEX IV

ESTIMATED NUMBER OF PERSONNEL REQUIRED IN UNRRA EUROPEAN REGIONAL OFFICE FOR D.P. OPERATIONS AT 1 JANUARY 1947 AND PROJECTED COSTS FOR CALENDAR YEAR 1947

(Cost figures are expressed in thousand £ sterling)

1. Estimated number of Personnel  -  150

2. Item                                Estimated Cost
   Personnel Costs
   (including subsistence and provident fund)  97.5
   All other                                32.5
   Total                                    130.0
ANNEX V

FACILITIES PROVIDED BY THE MILITARY TO DISPLACED PERSONS UNDER UNRRA CARE

(This Annex is now in process of preparation and will be circulated for attachment to the paper, when completed.)